

PROJECT FOR THE CONTINUATION AND EXTENSION OF THE
MUTUALIZATION OF RIVERMARITIME INTELLIGENCE

Project presented by the Customs Administration of Senegal in collaboration
With the Regional Liaison Office in charge of intelligence for West Africa
(BRLR-WA)

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I. BACKGROUND:

The World Customs Organization (WCO) Region for West and Central Africa (WCO / WCA Region) comprises twenty-three (23) countries, of which eighteen (18) have a sea frontage on the Atlantic Ocean. The other five (05) countries of the hinterland are served by international river systems. Thus, the Region has a coastline that stretches over eight thousand kilometres (8,000 km) from the Islamic Republic of Mauritania to the Democratic Republic of Congo via the Gulf of Guinea. This vast area of the coastline promotes on the one hand the development of fishing and tourism activities, hence the presence of numerous fishing and pleasure boats, and on the other hand makes the countries of the Region vulnerable in terms of surveillance of sea-river borders, confronted in particular to acts of piracy or illicit trafficking of narcotic drugs.

Indeed, studies have shown that sea-river roads have become the preferred routes for the passage of drugs because of the lack of control by countries of passages, of controls at air and land borders, vulnerabilities of maritime transport surveillance, high porosity of river frontiers and the possibilities of concealing large quantities of illicit goods in licit cargoes. For example, sea vessels have become a vector of illicit trafficking, particularly for transnational organized crime.

In addition, a recreational vessel may be involved in a criminal offense in a given country and may be found in another country without the competent authorities of that country knowing. It can even carry out the same acts, hence the interest of having a regional approach to the management of the sea-river intelligence, reinforced by international cooperation.

This is truly the interest of this project which is part of the coordinated management of borders advocated by the WCO. sea-river information will enable Customs Administrations in the WCO/AOC Region to better position themselves in the fight against organized transborder crime.

The foundations of mutualisation of sea-river intelligence were laid in 2012 by the Senegalese Customs with the support of the French Cooperation. Indeed, it has been observed that in most countries of West Africa, the surveillance of sea vessels by Customs Administrations is not optimal. Given that the West African and Central African Customs Administrations share the same WCO Region, encounter the same difficulties and have the same needs in terms of sea-river surveillance. It was urgent to group them around this objective.

II. CONSTRAINTS AND OPPORTUNITIES

a. Constraints

The major constraints for the mutualisation of sea-river intelligence refer to the absence of a legal framework and computer support to facilitate the exchange of information among Customs Administrations of the Region.

b. Opportunities

The project is timely to the extent that the scheme has already been tested and developed in West Africa by the signing of a memorandum of understanding between eight (08) African Customs Administrations of the West and, on the other hand, by the implementation of a database called REGIMARF (Maritime and River Registry) with the support of computer scientists from the Customs Administration of Senegal.

III. BENEFITS OF MUTUALIZATION OF FLUVIOMARITIME INTELLIGENCE

Mutualisation of intelligence namely promotes:

- the development of cooperation among Customs Administrations of the Region;
- Better monitoring of river and maritime coasts of West and Central Africa through the establishment of a directory of all boats that are anchoring in the waters of WCO/WCA Region and their crews.

- optimum management of the fight against illicit trafficking at sea-river borders in WCO/WCA Region;
- regular sharing of information on suspect ships and their crews;
- better involvement of Customs Administrations in sea-river security and safety.

- **IV. GOALS AND EXPECTED OUTCOMES**

- **Overall Goal** Overall, the project will strengthen the exchange of intelligence between Customs administrations, particularly in the sea-river area.
- **Specific Goal:**
- In a specific way, it will lay the foundation for regional co-operation in sea-river intelligence.

- **Outcomes:**

1. Signing of a Memorandum of Understanding (MoU) to exchange information on the movements of boats and sailing ships in the bays of the countries of the Region.
2. Creation of a common database on seafaring professions, boats, their movements, their owners, their crews and their passengers.

V. ASSUMPTIONS AND RISKS

- **Assumptions**

Customs Administrations in the region are firmly committed to working together to achieve significant progress

towards the development of a sea-river intelligence system that is efficient and capable of securing maritime and river areas of the Region.

Customs Administrations wish to contribute, in synergy of action, to the consolidation of the security of international sea-river trade, which is threatened by the resurgence of new scourges such as terrorism, money laundering, human organs trafficking and, more particularly, illicit trafficking of narcotic drugs and psychotropic substances.

- . Risks**

Risks	Probability	Impact	Planned actions
Lack of political will to develop international cooperation in intelligence exchange.	weak	high	Lack of political will to develop international cooperation in information exchange. Raise awareness among political authorities on security issues associated with the lack of a sea-river intelligence exchange tool
Lack of Funding	average	high	Submit the project to donors, technical and financial partners and potential donors.
Organizational weakness of intelligence services of Customs administrations	average	average	Assist administrations in organizing their intelligence gathering system in a synergy of action.

Lack of logistic means	average	high	Assist national intelligence services with appropriate means
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VI. PROJECT ACTIVITIES:

- **Outcome 1**

Signing of a Memorandum of Understanding which allows the exchange of information on the movements of boats and sailing vessels that are anchored in the bays of countries of the Region.

It will be a matter of organizing a regional seminar on sea-river intelligence where all Director Generals of Customs of the Region will be invited. Each Director General will be accompanied by two experts (an intelligence expert and a computer expert). The seminar will take place in three days and will consist of three main phases: plenaries, workshops and summary work.

The plenaries will be devoted to the presentation of the themes related to the problems of sea-river surveillance. **The deliberations in commissions** will be organized around two (02) workshops on the following themes: the creation of a legal basis for the consultation framework and the establishment of a common maritime and river data base (clearance system among others). The seminar will close with a presentation of the **summary report and the signature of the memorandum of understanding by Director Generals**.

In summary, to achieve this outcome, the following activities will be carried out:

1. Revise the template for a Memorandum of Understanding on sea-river intelligence adopted in West Africa.
2. Organize a regional seminar on sea-river intelligence.

- **Outcome 2 :**

The set up of a common database on seafaring professions, boats, their movements, their owners, their crews and their passengers.

This will involve the implementation of a computer application to identify all sea vessels anchoring in the waters of the WCO/WCA Region and their crews. The system to be set up must be well structured, focused on the specificities of the Region's realities and capable of effectively combating transnational crime on the maritime and river frontage of the West and Central African region.

To achieve this outcome, the following activities will be carried out:

1. Purchase equipment and software.
2. Develop sea-river database.
3. Organize a regional training of trainers workshop on the use of the database.
4. Start production of the database.

Timeframe

VII. PROVISION BUDGET

Outcomes and activities	Unit cost	Number	Total cost (in euro)
Outcome 1 : the establishment of a memorandum of understanding that allows the exchange of intelligence on the movements of boats and sailing boats in the bays of the countries of the Region			
	0	1	0
A.1.2.: Organize a regional seminar on river-sea intelligence			156800
Plane tickets	1000	69	69000
Per diem	300	276	82800
Other organization costs	5000	1	5000
Outcome 2: Creation of a common database on seafarers, ships, their movements, owners, crews and passengers;			
A.2.I.: Purchase equipment and software			
High availability server and accessories	20000	1	20000
NAS Network Backup Server	1000	1	1000
Application Firewall (WAF)	70000	1	70000
SUSE Linux Enterprise Server License	5000	1	5000

Rental specialized high-speed line (512 Kbits) + router CISCO 1841	1500	12	18000
A.2.2.: Developing the sea-river database	5000	1	5000
A.2.3.: Organize a regional training of trainers workshop on the use of the database			52500
Plane tickets	1000	25	25000
Per diem	300	25	22500
Other organization costs	5000	1	5000
A.2.4.: Output the data base	2000	1	2000
Miscellaneous	10000	1	10000
TOTAL (A1.1+A1.2+A2.1+A2.2+A2.3+A2.4+DIVERS)			340300

VII. PLANNED BUDGET

Outcomes and activities	unit cost cost	Number	Total
(in euro)			
Outcome 1: Signing of a Memorandum of Understanding which allows the exchange of information on the movements of boats and sailing vessels that are anchored in the bays of countries of the Region.			
<p style="text-align: center;">A.1.1: Revise the template for a Memorandum of Understanding on sea-river intelligence adopted in West Africa.</p>			
<p style="text-align: center;">A.1.2: Organize a regional seminar on sea-river intelligence.</p>			
<ul style="list-style-type: none"> - Plane tickets 			
<ul style="list-style-type: none"> - Perdiem 			

<ul style="list-style-type: none"> - Other organization costs
Outcome 2: Creation of a common database on seafarers' professions, ships, their movements, owners, crews and passengers;
A.2.1: Purchase equipment and software.
<ul style="list-style-type: none"> - High availability server and accessories
<ul style="list-style-type: none"> - NAS Network backup server
<ul style="list-style-type: none"> - an Application Firewall (WAF),
<ul style="list-style-type: none"> - SUSE Linux Enterprise Server License
<ul style="list-style-type: none"> - High Speed Specialty Line (512 Kbits) + <ul style="list-style-type: none"> - CISCO 1841 router rented.
A.2.2.: Develop the sea-river database
A.2.3: Organize a regional training workshop on the use of the database
<ul style="list-style-type: none"> - Plane tickets
<ul style="list-style-type: none"> - Perdiem
<ul style="list-style-type: none"> - Other organization cost

A.2.4.: Start the production of the database
Miscellaneous
TOTAL(AL.I+AI.2+A2.2+A2.3+A2.4+MISCELLANEOUS)

VIII. MANAGEMENT AND REPORTING STRUCTURES

a. MANAGEMENT STRUCTURES OF THE PROJECT

For the management of the project, a Steering Committee and a project management team will be set up.

• **The steering committee:** It will be in charge of strategic planning, implementation and evaluation of the project. It will be composed of :

3. office of the Vice-chair of the region (Chair);
4. donor (s);
5. lead country having conducted the maturation of the project;
6. WCO Secretariat;
7. Regional Liaison Office in charge of Intelligence for West Africa (BRLR-WA) and Central Africa (BRLR-CA);
8. Project Manager;

9. Financial Manager.

- **Project management team:** it will be responsible for the operational planning and implementation of the project. It is composed:

Of the Project Manager; The Financial Manager; an expert from the Lead country having conducted the maturation of the project; A representative of BRLR-WA; a BRLR-CA representative.

b. REPORTING

The Project Management Team will prepare detailed monthly progress reports on the Steering Committee. The Steering Committee will report to the Committees of Experts and the Conference of Director Generals of Customs of WCO/WCA Region.

IX. ANNEX: LOGICAL AND PERFORMANCE MEASUREMENT

LOGIC	INDICATORS	SOURCES OF VERIFICATION	CURRENT SITUATION	TARGET	RISKS AND ASSUMPTIONS
Overall goal : Strengthen the exchange of intelligence between Customs administrations, particularly in the sea-	Customs Administrations regularly exchange	Sea-river Intelligence Database	No exchange	Many exchanges among Customs	Awareness-raising among political authorities on

river area	intelligence on vessels and their crews			administrations	the need to exchange information
Specific goal : Lay the foundations for regional cooperation in the field of sea-river intelligence.	The Memorandum of Understanding on Fluvimaritime Information is signed by administrations of the Region	Secretariat of the MoU	No MoU binding customs administrations in the Region	The signing of a MoU on exchange of sea-river intelligence	
Activities					
Outcome 1: Signing of a memorandum of understanding allowing the exchange of intelligence on movements of boats and sailing vessels in the bays of the countries of the Region.					
Activity 1.1 Revise the template of MoU on sea-river Intelligence adopted in West Africa.	The MoU revised and validated	MoU	A MoU on sea-river intelligence exists in West Africa	The MoU on exchange of sea-river intelligence is extended to Central Africa	

LOGIC	INDICATORS	SOURCES OF VERIFICATION	CURRENT SITUATION	TARGET	RISKS AND ASSUMPTIONS
Activity 1.2 Organize a regional seminar on sea-river area	The seminar is organized with the participation of all Customs administrations in the Region	Report of the seminar	A seminar on sea-river intelligence was organized in Dakar for the countries of West Africa	A sea-river Intelligence Seminar is organized for all Customs administrations in West and Central Africa	Availability of Funding
Outcome 2: Creation of a common database on seafarers professions, boats, their movements, owners, crews and passengers ;					
Activity 2.1 Buy equipment and software	A High Availability Server and Accessories, a NAS Network Backup Server, an Application Firewall	Purchase invoices and lease contract	Computer equipment is not available	Availability of all hardware required for development of the application	Availability of Funds

	(WAF), a SUSE Linux Enterprise Server License and a 512 Kbits High Speed Specialty Line + CISCO 1841 router have been acquired.				
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LOGIC	INDICATORS	SOURCES OF VERIFICATION	CURRENT SITUATION	TARGET	R I S K S A N D A S S

					U M P T I O N S
Activity 2.2 Developing the sea-river database	The regional intelligence exchange database exists	The administration that hosts the database	A database on sea-river territorial intelligence called REGIMARF exists in West Africa.	A river-maritime intelligence database exists for the entire WCO/WCA region	Availability of Funding
Activity 2.3 Organize a regional training workshop of trainers on the use of the database	The workshop is organized with the participation of all Customs administrations in	Report of the workshop	No training	At least, a training of trainers on the use of the database	Availability of Funding

	the Region			is provided	
Activity 2.4 Start production of the database	Number of information entered in the database	The database	No information on sea-river intelligence is exchanged	All vessels that dock the waters of the region are listed in the database	Availability of funding